

Message Text

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PAGE 01 USSCC 02090 021758Z

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SUBJECT: SCC STATEMENT BY COMMISSIONER GRAYBEAL, APRIL 2, 1974

(SCC III-002)

FOLLOWING IS TEXT OF STATEMENT MADE BY
COMMISSIONER GRAYBEAL AT THE APRIL 2, 1974 MEETING OF SCC.

SCC-III

STATEMENT BY COMMISSIONER GRAYBEAL

APRIL 2, 1974

I

MR. COMMISSIONER, WITH THIS FIRST MEETING OF THE
THIRD SESSION OF THE STANDING CONSULTATIVE COMMISSION,
WE RESUME OUR EFFORTS TO ACHIEVE THE MUTUALLY AGREED
PROCEDURES GOVERNING REPLACEMENT, DISMANTLING OR
DESTRUCTION, AND NOTIFICATION THEREOF FOR STRATEGIC
OFFENSIVE ARMS AND FOR ABM SYSTEMS AND THEIR COMPONENTS
AS CALLED FOR BY THE INTERIM AGREEMENT AND THE ABM
TREATY. SUBSTANTIAL PROGRESS WAS MADE DURING THE
FIRST AND SECOND SESSIONS OF SCC, AND A NUMBER OF
IMPORTANT ISSUES HAVE BEEN RESOLVED. HOWEVER, AT THE
CONCLUSION OF SCC-II, SEVERAL IMPORTANT ISSUES WERE

SECRET

SECRET

PAGE 02 USSCC 02090 021758Z

STILL UNRESOLVED. OUR ASSIGNED WORK IS NOT YET COMPLETED.

THE JOINT DRAFT TEXTS, OF NOVEMBER 16, 1973, REFLECT THE AREAS IN OUR DISCUSSIONS IN WHICH WE HAVE ACHIEVED PRELIMINARY AGREEMENT AND, EQUALLY AS IMPORTANT, THE AREAS ENCLOSED BY BRACKETS INDICATE THE MAJOR SUBSTANTIVE ISSUES STILL TO BE RESOLVED. DURING THE RECESS, THE US GOVERNMENT HAS ENGAGED IN A THOROUGH EXAMINATION OF THE AREAS WHERE DISAGREEMENT STILL EXISTS. WE HAVE CAREFULLY REVIEWED OUR POSITIONS AND HAVE ALSO ANALYZED THE PROPOSALS AND RATIONALE WHICH HAVE BEEN PRESENTED BY THE SOVIET SIDE. THE US COMPONENT PROPOSES THAT THE SCC CONTINUE WORKING OUT THE DETAILS OF AGREED PROCEDURES AS CALLED FOR BY THE ABM TREATY AND THE INTERIM AGREEMENT. I CONSIDER THIS TASK TO BE THE PRIMARY PURPOSE OF THIS SCC SESSION. IT IS UNDERSTOOD, OF COURSE, THAT EITHER SIDE MAY, AS IT DEEMS APPROPRIATE, RAISE ANY ISSUES WHICH FALL WITHIN THE SCOPE OF SCC RESPONSIBILITIES.

II

THE BRACKETED PORTIONS OF THE JOINT DRAFT TEXTS INDICATE THE ISSUES RAISED DURING THE FIRST TWO SCC SESSIONS ON WHICH WE WERE UNABLE TO REACH AGREEMENT. AMONG THOSE UNRESOLVED ISSUES ARE: THE DEGREE TO WHICH ICBM LAUNCHERS, SLBM LAUNCHERS AND BALLISTIC MISSILE SUBMARINES, AND ABM LAUNCHERS AT TEST RANGES ARE TO BE DISMANTLED OR DESTROYED; THE DEFINITION OF "MODERN SUBMARINE-LAUNCHED BALLISTIC MISSILES;" AND THE USE OF FACILITIES REMAINING AT DEACTIVATED ICBM SITES.

IN THIS REGARD, I SHOULD LIKE TO RE-EMPHASIZE THAT IN OUR VIEW DISMANTLING OR DESTRUCTION PROCEDURES MUST BE IN CONSONANCE WITH AGREED GUIDELINES. TWO OF THESE IMPORTANT CRITERIA ARE: FIRST, THE PROCEDURES MUST ENSURE THAT ADEQUATE VERIFICATION CAN BE ACCOMPLISHED BY NATIONAL TECHNICAL MEANS; AND SECOND, THE EXTENT OF DISMANTLING OR DESTRUCTION MUST BE SUCH THAT REACTIVATION TIME OF UNITS DISMANTLED OR DESTROYED IS NOT SUBSTANTIALLY LESS THAN THE TIME REQUIRED FOR NEW CONSTRUCTION. THE US SIDE CANNOT AGREE TO PROCEDURES THAT DO NOT MEET THESE MUTUALLY AGREED CRITERIA.

SECRET

SECRET

PAGE 03 USSCC 02090 021758Z

III

A LARGE PORTION OF THE BRACKETED LANGUAGE IN THE JOINT DRAFT TEXTS CONCERNS THE ISSUE OF NOTIFICATION. IN OUR SCC NEGOTIATIONS, THE US SIDE HAS MADE EXTENSIVE EFFORTS TO BRING THE VIEWS OF THE TWO SIDES TOGETHER ON THE ISSUE OF NOTIFICATION. IN OUR VIEW THERE HAS BEEN NO COMPARABLE EFFORT BY THE SOVIET SIDE THUS FAR TO HELP RESOLVE THIS ISSUE. I WOULD HOPE THAT THE SOVIET

SIDE, BASED ON ITS RE-EXAMINATION OF THIS ISSUE DURING THE RECESS, IS NOW PREPARED TO MOVE FROM THE RIGID POSITION IT HAS THUS FAR MAINTAINED.

IV

MR. COMMISSIONER, IN SUMMARY, I WOULD LIKE TO REPEAT THAT THE US SIDE PROPOSES TO CONTINUE OUR EFFORTS TO REACH AGREEMENT ON PROCEDURES GOVERNING REPLACEMENT, DISMANTLING OR DESTRUCTION, AND NOTIFICATION THEREOF, FOR STRATEGIC OFFENSIVE ARMS AND FOR ABM SYSTEMS AND THEIR COMPONENTS. OUR POINT OF DEPARTURE SHOULD BE THE JDTS OF NOVEMBER 16, 1973, WHICH WERE "PRELIMINARILY AGREED BY COMMISSIONERS" WITH THE UNDERSTANDING THAT WE ARE WORKING AD REFERENDUM TO GOVERNMENTS AND THAT NOTHING IS AGREED UNTIL ALL IS AGREED. BY PROCEEDING ON THE BASIS OF FRANK DISCUSSION OF THE ISSUES AND TAKING INTO ACCOUNT THE VIEWS AND INTERESTS OF BOTH SIDES, WE CAN EXPECT SUCCESS IN THAT ENDEAVOR. GRAYBEAL

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